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# JUDGE HOLT'S DECISION SUSTAINING INJUNCTION IN RANDOLPH TAX CASE to do so, because I always besitate to

## An Important and Able Opinion

on behalf of himself and all other citizens of Randolph county similarly interested, for the purpose of having the county levy made by the County Court of Randolph county at its fiscal term in July of this year declared illegal and void, and the sheriff of the county inhibited and enjoined from collecting taxes provided for there The commissioners of the County Court and the sheriff are made parties defendant thereto.

The bill charges that the valuation of taxable property in Randolph county is \$21,584,000; that the amount necessary to be levied by the County Court special provise as to the 7 per cent. for the current fiscal year to cover all vear and set forth the estimate as fol-

	For claims allowed at that	
	term	H
	For members County Court 200	ij
	For jurors 2,500	ľ
	For roads and bridges 2,500	
	For poor house 1,000	i
	For medical attention to the	
	poor 800	í
	For printing and stationery 1,000	1
	For incidental expenses 1,000	1
	For criminal charges 3,500	
ĺ	For new Court-house 10,000	
ı	Pol Hen Court and	
i	rol distill a commission	
l	For delinquent list 1,800	ď
1		-

that a levy of twenty cents on every the court may see fit to assume?" But one hundred dollars would raise a is it not plainly aparent that such a sum greatly in excess of \$35,000 or provision in such long range would \$42,578 and that sixteen and one-half have destroyed the very purpose the cents on every hundred of valuation legislature had in view, viz., the limitis and was at the time the said levy ing of the taxing power to a levy sufwas laid sufficient to raise the sald ficient only to pay the items of the sum of \$35,100 and pay all liabilities estimate? of the said county for the said current fiscal year. The bill also charges that the amount of the estimate of \$35,-000 is all that the County Court can levy for.

Then the bill also sets up that the said levy the county exceeds the amount of the levy of 1906. With 7 per cent added.

as provided by law." In other words amount that it ought not be consider ury or the coffers of the County Court. poses, the amount outstanding, etc., as provided by law." In other words does Chapter 48 of the acts of the Legislature, 1905, limit the County Court in the aggregate amount of its levy to the amount of its estimate? In construing this statute, we must look first to the purpose the legislature had in enacting it, as it simply to regulate the method by which the County Court was to lay their levies, or was it intended to limit the tax levying body in the amount of taxes they had a right to place upon the tax payer and to specify the purpose for which the money was to be raised? I think it was undoubtedly the intendence of the County Court statute as well as under this statute as well as under the general law authorizing taxallon, the County Courts to definite and certain purposes.

The circumstances which brought to count that it ought not be considered. But, if the County Court can alway a levy for \$8,000 that is unwarranted, why not for \$80,000? I cannot think that this position is sound but on the other hand I must hold that the estimated liems must be regarded as the limit and any excess of that county death amount is illegal. Why should the tax-payers of this county be required to pay in the hands of the sheriff for the use of the County Court \$8,000 and are blessed with a heavy shock of which they do not show they have any use, any public use? I hold that the general law authorizing taxallon, the County Courts as one dollar from the people that it not absolutely necessary to conduct its government. What does the County Mich.

The circumstances which brought

The circumstances which brought Court propose to do with this extra about this enactment are fresh in our amount in the lavy? Who are they agents. minds, and all have the right to recall going to pay it to? They don't show he public debates that took place in that anybody is entitled to it. They time of its passage which are to the don't owe it to anyone and the recording to the Infect that the purpose of the Legisla-ord as made up in this case, disture was to limit the County Court as claims that the court is prohibited, by as to prevent them from laying ex- paying it out on out-standing county she interrupted, closing the door, cessive or unnecessary burdens upon orders. Is not this alone sufficient Chicago Tribine.

the people, the act requires that an begin with. That is the presumption estimate shall be made of the neces- is that any tribunal has done its duty sary liabilities of the county for the fiscal year and then this estimate shall ed by counsel in argument that this be put on its record. And then the is a violent presumption as any tricourt shall thereupon levy so many bunal under the law is entitled to such cents on every one hundred dollars a presumption—that the levy of the ELKINS, Dec. 1.—The bill in this of the valuation of the properly taxable in the county as will cover the estimated account, etc.

And as if for fear that the court might put items that was not neces sary expense, it still again limited the levy in the aggregate to 7 per cent. in addition to the levy of 1904 above and beyond which the court could in no case go.

sion showing that the legislature clearfirst instance to the items of the estimate and then, to make this limita-Is not the intention of the Legisla-

estimate made and entered of record estimate lay so many cents upon evby the County Court is \$35,000 and that the County Court at its levy term ble, in the county as will cover this ble, in the county as will cover this pelled to "go it alone." for the year 1906, levied a tax of estimate. What estimate? Manitwenty cents for county purposes on festly the one made and recorded. the said amount of taxable properly Not some other estimate in the mind in the county; that before levying or breast of members of the court or such tax the County Court made up an spectators who are hanging about the esilmate of the amount necessary to Court-house to get the county orders issued to the citizens. Not some esti-Not an estimate based upon some unforseen calamity which may never come. This statute does not intend to make pessimists out of the County Court who are always to be looking But they are to make a reasonable, practical estimate like any other set of reasonable busines men do who are engaged in conducting their own tion to expend any money or to incur private or corporate busines based upon the reasonable and ordinary experlence of practical human affairs. And then lay a levy sufficient to cover these liabilities. But what is meant Does it not reasonably by cover? mean, in this instance, sufficient to pay these charges so estimated? Then does not this act limit the court to That this estimate, the bill avers the payment of this estimate and no al of such County Court or board of education as the case may be. for and that a levy that raises more it not easily have said more? Could that \$35,000 taxes for county purposes it not have easily said "to cover this is illegal and therefore null and void; estimate, and such other charges as

### Is This Law Mandatory?

If I am right as to the purpose of visions, then the very fact that the ty Court made the law mandatory.

But the making of this estimate is a condition precedent to laying the they do anything, the expenditure of levy, for the statute provides that aft- any money that is not authorized by However by admissions and exhiber the court approves this estimate, the law; and before the expenditure its filed and arguments by counsel it shall be entered of record in the is authorized by law, an "esumate" this in the bill is eliminated as there Record Book and then the County must be made by the County Court by it is shown that the levy complained Court shall levy so many cents on the of the funds necessary to pay the exof does not so exceed the levy for one hundred dollars as wil cover or penses of the county government for pay the estimated amounts. No oth he current fiscal year. And any items The County Court answers and de er amounts. It will be seen therefore not considered and put into this 'esnies the allegations of the bill as to that the levy cannot be made until timate, are not to be considered as the illegality of the levy but admits this estimate is made and put on rec- nece very expression the currant that the County Court did levy for an ord. It seems to me that he would fiscal year, and cannot therefore be amount equal to \$7,351.97 in excess be a "bold knight( of the law) of legally leviled for. And any levy of the estimate made by the court of the free lance" who would pretend made for any purpose which is not inthe liabilities necessry expenses of that this estimate was not necessary cluded in the 'estimate" is illegal, not ties, this controversy is narrowed to for the amounts they may in their discussion, they would seem to clearthe one proposition of law, viz: Can the County Court fix a levy upon the county Court fix a levy upon the taxable property of the county for county purposes which exceeds in the aggregate more than the aggregate of the estimates made by said court of then, if this is true, the whole statute the people to the extent of allowing the "amounts necessary to be levied must be construed to be mandatory them to keep their money in their

government. What does the County

wise questioned, as well as the necessity for such a law? So I am constrained of hold as much as I regret void, knowing as I do that I must rec ognize the law to be in their power to and I do not hold to the idea suggest ing, is entitled to the prayer of this bill and the injunction herein awarded as perpetuated with costs.

The court regards it as rather un

fortunate that it was compelled to de

cide this important case, the questions all being comparatively new, without the advantage of seeing and reading the opinion of the Supreme Court late This they did by a special provi- ly rendered in the case the "Tax Commissioner against the County Court ly intended to limit the levy in the of Braxion county, etc.," involving largely the same questions and the construction of this statute, or with tion more emphatic, they made the out being able to consult any authorities in relation to it, the counsel exgaged not citing any, one side statdebts and liabilities payable during ture clearly indicated by the language ing that there was no authority to be such year including all expenditures of the act itself? It is that the court had and the other side claiming to for county purposes as shown by the shall, after making and recording the have authority but providing none and the court not having any book at

But owing to the importance of this case to the people and local authorities, I have thought best to end it at once so that the County Court could re-convene and lay the levy so as to conform to the law which can now be easily done without any unneceson the first day of June, 1906, to cov. mate to be conjured up in the minds sary delay and thus enact a proper on the first day of june, 1906, to cover of some designing person hereafter. sary delay and thus enact a proper er all liabilities payable during such of some designing person hereafter. levy before the time expires for the count provided by law.

> Since preparing the foregoing opinion, my attention has been called to for floods or earth quakes or pertilence | Sections 3 and 4 of Chapter 16 of Acts of 1904, which are as follows: Sec. 3. It shall be unlawful for any County Court or board of educaand obligation or indebtedness, not expressly authorized by law, to be paid or incurred by such body. Nor shall such County Court or board of education make any contracts express or implied, the performance of which, in whole or in part, would involve the expenditure of money in excess of funds legally at the disposeducation as the case may be.

Sec. 4. Any such officer or person who, in violation of any of the provisions of this act, shall expend any sum or amount of meny, incur any debt or obligation or make or participate in the making of any such contract, or shall be party to any such in any offi cial capacity, shall be personally liable therefor both jointly and severally. and an action may be maintained therefor by the State, county district, or any person prejudiced thereby in any court of competent jurisdiction. the legislature in enacting these pro- And there shall be no liability upon the State county, or district or the legislature intended to limit the Coun- funds thereof on account of any such debt, obligation or contract."

These sections clearly prevent, if for the current fiscal year to cover and, if mandatory, then the "estimate" own pockets, that it has visited a per all county debts and liabilities paya is the limit. Anything further is un sonal liability upon the members of ble during each year, including the warranted and illegal. It has been are any County Court who improvidently probable expenditure for county purposes, the amount outstanding, etc., and one of \$7. or mistakenly takes their money from them amount outstanding, etc., and a second them are places it in the county treas-

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"I have called, ma'am," said the he Legislature and elsewhere at the admit by their own order that they man at the front door, "to ask if you

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